





FRA and indicators

- · Comparable data methodologies
- European Parliament request for Opinion on how to measures 'values'
- Identify problems and solutions
- · Comparison between countries and over time
- Impact assessment of policies
- · Rights of the child, disability, Roma, victims of crime
- Surveys
- Stakeholder/expert meetings

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What are human rights indicators?

- Key Performance Indicators corporations and others
- Indicating
 - Context needed
 - 'Direct' or 'proxy'
- Human rights-based
 - Process of developing participatory, transparent, etc
 - Based on or linked to human rights obligations / rights
- Capturing commitment to compliance
 - Duty bearers and rights holders







Complaints data – opportunities and risks

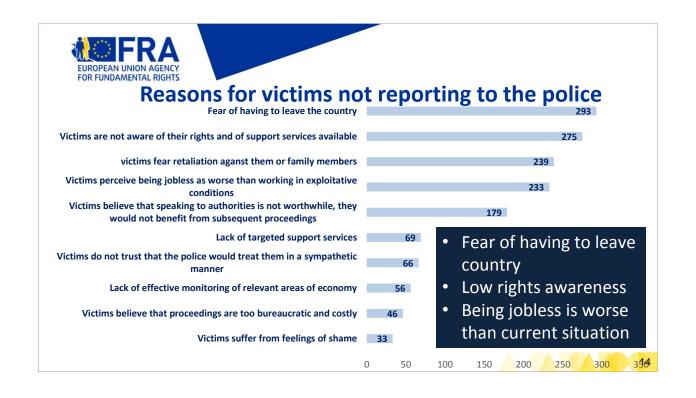
- e.g. European Court of Human Rights number of:
- Complaints good or bad?
- Cases in favour of complainant?
- Non-repeat cases (new issue)
- Significant cases
 - Path-breaking (jurisprudential)
 - 'Life' of complainant v. allowed to, e.g., get drivers license back



Attrition - crime

- All incidents
- · Reported to the police
- Recorded by the police
- Arrest made
- Person charged
- Prosecution
- Conviction







'Populating' indicators – types of data

- Administrative
- Survey based
 - Perception
 - Experience
- Format
 - Large scale, random sample, ...
 - 'Less objective' business peoples' views on ...
- Complaints-based

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Best indicator or available data?

- Strive for the ideal
- Compromise with the best available proxy (proxies)
- Seek ways to get the ideal
- Refine and revisit
- Consistency, still (comparison, credibility)
 - Risk of adapting to 'please' indicators only



Why not always used

- Limiting sovereign powers of a state
- · Less flexibility
- Low awareness of human rights and indicators
- Perception that human rights cannot be measured
- Absence of data to populate indicators
- Perceived risk that attention will be put on the indicators only, and not on the actual enjoyment of rights

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... but why should be

- Embraces the 'restrictions' on sovereignty to boost the sovereignty through enhanced legitimacy internally and externally
- Awareness of human rights and indicators is growing
- Human rights can be measures
- There is a range of data available and various ways to capture developments
- Well-designed and transparent use of indicators can mitigate selectivity and ensure a comprehensive approach



Discuss - person(s) next to you

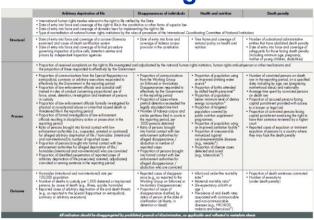
 Are there additional, 'specific Taiwanese' reasons why indicators have not been used more extensively to date?





OHCHR – indicators for selected rights

- 1. Liberty and security of person
- 2. Adequate food
- 3. Health
- 4. Torture
- 5. Participate in public affairs
- 6. Education
- 7. Adequate housing
- 8. Right to work
- Social security
- 10. Freedom of opinion and expression
- 11. Fair trial
- 12. Violence against women
- 13. Non-discrimination and equality
- 14. Life



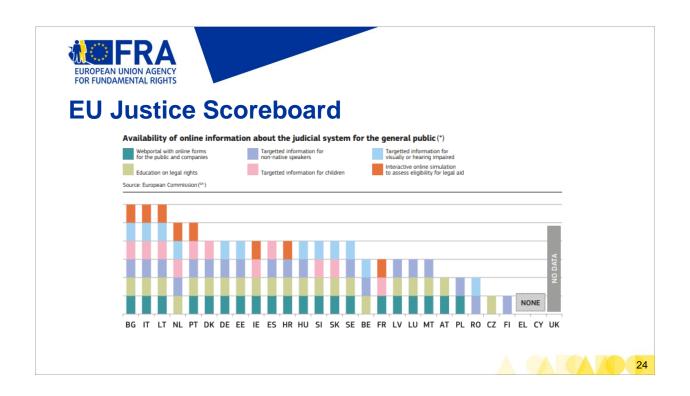
2.



Linking up with global

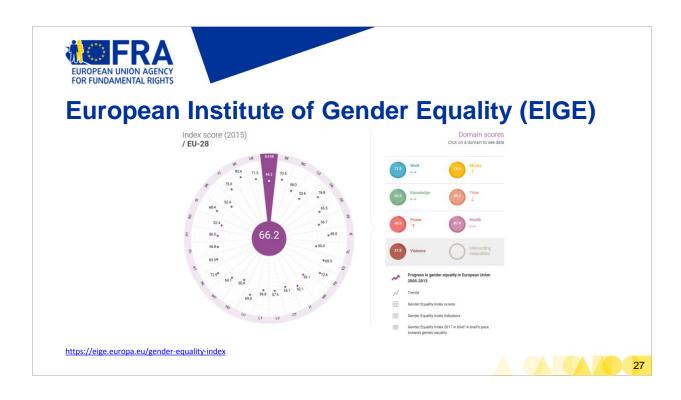
- UN Committee on the Rights of the Child
 - Child rights indicators
 - Global Network of Research and Development Institutions (GNRDI)
 - Global Child (Canadian university-affiliated research institution)
 - S-P-O model in Canada first
 - FRA part of working group
- Refines 'attribute' of several clusters of CRC articles in order to develop a first set of 'structure' indicators, e.g.:
 - Protection from Violence (Arts. 19 and 34)
 - General Principles of the CRC
 - Non-discrimination (Art. 2)
 - Best interests of the child (art. 3)
 - Right to life and maximum survival and development (Art. 6)
 - Respect for the views of the child (Art. 12)

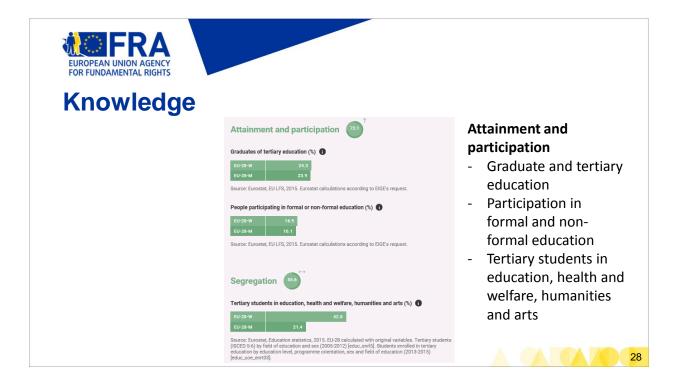
















EU-OECD indicators on immigrant integration

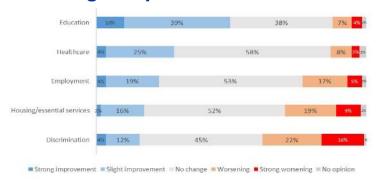
- 3rd edition (first in 2012)
- · Scoreboard and context
- Indicators on
 - Skills, labour market integration, level of education, language skills, and quality of jobs
 - Living conditions, health, access to healthcare, etc
 - Civic engagement and social integration, perceived discrimination, attitudes towards immigrants
 - Gender, young people, third country-nationals (non-EU)

 $\frac{https://read.oecd-ilibrary.org/social-issues-migration-health/indicators-of-immigrant-integration-2018_9789264307216-en\#page 21$

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2018 evaluation of the EU Framework for National Roma Integration Strategies up to 2020





FRA and Roma indicators

- 2012: the Working Party established indicators for monitoring the progress on Roma integration.
 - Focused discussion on how to measure progress
- 2013: adopting the S-P-O framework
 - A 'Word' list of 'process' and 'outcomes' indicators
- 2014: Aligning the indicators framework firmly with 2013 Council Recommendation
 - Excel-based tool
- 2015: Developing and testing various options for user-friendly and comparable reporting
 - Agreement to test in 'real time' reporting
- 2016: First round of reporting to the Council recommendation on process indicators
- 2017 onwards: EC online reporting tool

9 December 2013 on effective Roma integration measures in the Member States (2013/C 378/01)





Policy framework reference

Substantive policy issues

- Access to education
- · Access to employment
- Access to healthcare
- Access to housing
- Funding

Horizontal policy issues

- Anti-discrimination
- Protection children and women
- Poverty reduction social investment
- Empowerment

Structural measures

- Local action
- Monitoring and evaluating policies
- Bodies for the promotion of equal treatment
- National Contact Points for Roma integration
- Transnational cooperation



Process indicators

- · Funding availability and sources
- Funding spent and sources
- For each thematic area:
 - Analysis of measures
 - Numbers/percentages
 - Funding amounts
 - · Beneficiaries' amounts
 - Safeguards for equal access
- Separate indicators for thematic areas:
 - Funding
 - Bodies for the promotion of equal treatment
 - National Contact Points for Roma integration



Outcome indicators

- Assessment of situation by various stakeholders (qualitative)
- Mostly standard statistical indicators (quantitative)
 - Not group-specific, populated by ethnically-disaggregated statistics (or socio-economic proxy data in Member States where ethnic data collection is not possible) reflecting on changes in the society.
- · Agreed set of indicators for education, employment, health, housing and horizontal areas
- Require further work on data collection (statistical offices, research institutions, IGOs, NGOs)
- When put in comparison vis-à-vis the same indicators populated by data on general population they indicate the problem with enjoyment of fundamental rights of the specific population group
 - How 'general population' is defined (average v 'neighbours')



Outcome indicators

- · At-risk-of-poverty rate
- Enrolment rate, primary, secondary education
- · % of Roma children in segregated schooling
- Employment rate (Roma vs. non-Roma)
- Number of persons covered by health insurance or included in public health system (per 1,000)
- Proportion of youth (aged 15-24) not in education, employment or training
- Should be in line with EU 2020 indicators on poverty and social exclusion
- · Should be disaggregated by gender where possible, and some by age

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List of process indicators – Roma Integration using the Council Recommendation as key policy framework reference

Funding availability

Indic.	Indicator	Definition	Areas	Used	Disaggregation categories
No.				questions	
F01	Envisaged funding	Share of MSs with envisaged funding in total number of MSs (count of Q1=Yes) / 28 For area 12 and 13: (count of A-1 > 0) / 28	All	Q1 A-1 (in 12 and 13)	By thematic area
F01-1		Average number of thematic areas with envisaged funding (count of Q1=Yes) / (total number of thematic areas reported) For area 12 and 13: (count of A-1> 0) / (total number of thematic areas reported)	All	Q1 A-1 (in 12 and 13)	By MS
F02		Share of MSs with envisaged funding in total number of MSs ((count of Q10=Yes) / 28)	All except 12,13	Q10	By thematic area By recommendation (Q5) By type of measure (Q17)
F03	Funding by area	Share of MS with funding envisaged in a thematic area as a proportion of those with Roma targeted funding envisaged (Count of Q1=yes) / (count of Q1 in area 5 = yes) for 12 and 13: (Count of A1> 0) / (count of Q1 in area 5 = yes)	All except 5	Q1 Q1 in 5	By thematic area
FA01			5	Q2	By MS (A2); EU total



Absolute number in EUR spent (total per area and per country). Grouping/shares of funding by source; coefficient of "ESIF dependency rate"

FSS03 (FSS04) Spent	By source of funding (Q2)			Total spent (sources)			
funding in 2014 in	National	ESIFs	Other				
thematic area (Q3-1,	public		(international				
Q3-2, Q3-3 in all but 12,	funding		or private)				
13) EUR (%)							
Education (1)							
Employment (2)							
Health (3)							
Housing (4)							
Antidiscrimination(6)							
Protection of Roma							
children and women (7)							
Poverty reduction (8)							
Empowerment (9)							
Local action (10)							
M&E (11)							
Equality bodies (12)							
(TOTAL = amount in A-2)							
NRCP (13)							
(TOTAL = amount in A-2)							
Transnational							
cooperation (14)							
Total spent (1-4)							
Total spent (6-9)							
Total spent (10-14)							
Total spent (1-14				•			
without 12, 13)							
TOTAL SPENT (1-14)				·			
Total Roma targeted							
Funding (5)							

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Data to populate indicators

- Online data entry tool to collect data from states (potentially could be used also at sub-national level: region, locality; ministries, CSOs, other entities)
- · General info on entity providing the data
- 14 thematic areas
- 12 thematic areas having the same structure:
 - General assessment of the situation
 - General financial parameters for a given thematic area
 - Information of measures within a given thematic area
- Different format of the data entry templates for: Funding, Bodies for the promotion of equal treatment, and National Contact Points for Roma Integration



- 27 EU Member States have national Roma integration strategies (all but Malta)
- Have to report to European Commission with a tool based on these indicators
- since 2016
- Linked to Council Recommendation on Effective Roma Integration (2013/C 378/01)

EUROPEAN UNION AGENCY FOR FUNDAMENTAL RIGHTS

Roma

CZ 47%
HU 44%
P. L. 11%
FR 27%
Average 27%
HO 624%
FI 10%
FR 23%
AVERAGE 23%
FR 10%
FR 24%
FR 25%
FR 27%
AVERAGE 27%
FR 10%
FR 27%
AVERAGE 27%
FR 10%
FR 27%
AVERAGE 27%
27%
AVERA



EC HLG on combating racism, etc

- Subgroup on methodologies for recording and collecting data on hate crime, etc
 - FRA organising diagnostic workshops on states' respective hate crime recording systems

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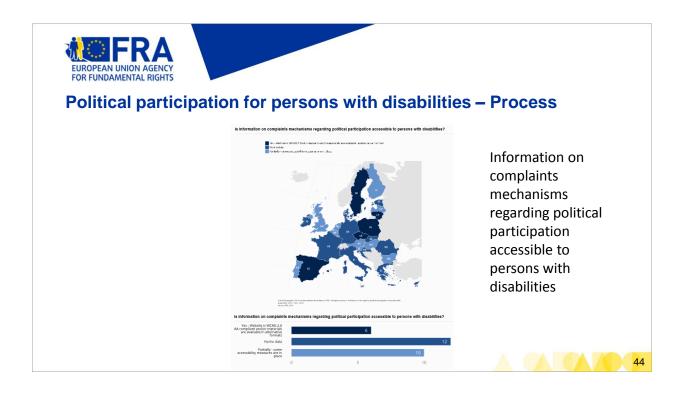


Political participation for persons with disabilities

- Lifting legal and administrative barriers
- Increasing rights awareness
- · Making political participation more accessible
- Expanding opportunities for political participation
- FRA with European Commission and the Academic Network of European Disability Experts (ANED)
- 2014 and again in 2019

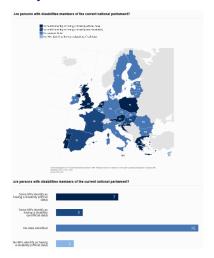
https://fra.europa.eu/en/publications-and-resources/data-and-maps/polpar?mdq1=theme&mdq2=212







Political participation for persons with disabilities - Outcome



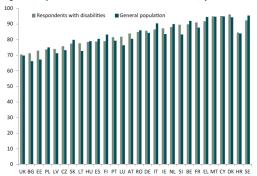
Are persons with disabilities members of the current national parliaments

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Detailed survey questions

Figure 3: Respondents who voted in the last national election, by EU Member State (%)



Question: B21. Some people don't vote nowadays for one reason or another. Did you vote in the last national election held in (month/wear)? Answer yest, 'yes but I spoiled my ballot left my ballot blank', 'no,' not eligible to vote', (refusal), (don't know). Sources: European Quality of Life vurye 2007; ARD Caramenos, Carameter (see the control of th

Promising practice

Raising awareness on the right to vote of persons with intellectual disabilities

The multi-national project – My opinion my voteraised awareness on the right to vote of persons with intellectual disabilities ahead of the European Parliament elections in 2009. The project aimed at encouraging persons to take part actively in local, national and EU elections and referenda, and was funded under the EU's Lifelong Learning Programme.

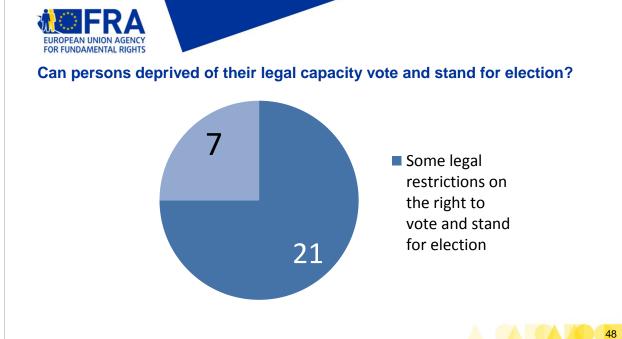
Research undertaken by universities and disability organisations in six EU Member States (Denmark, Hungary, Italy, Ireland, Denmark, Malta and Spain) identified a lack of structured programmes and materials for educating persons with intellectual disabilities on the right to vote, politics and democracy. In response, a practical educational programme was developed, based on the experiences of persons with intellectual disabilities. Additionally, the election manifestos of European political parties and groups were translated into an easy-to-read format.

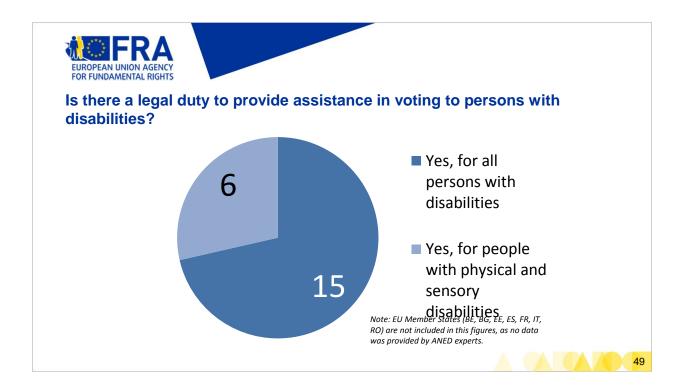
For more information, see: www.mvopinionmvvote.eu

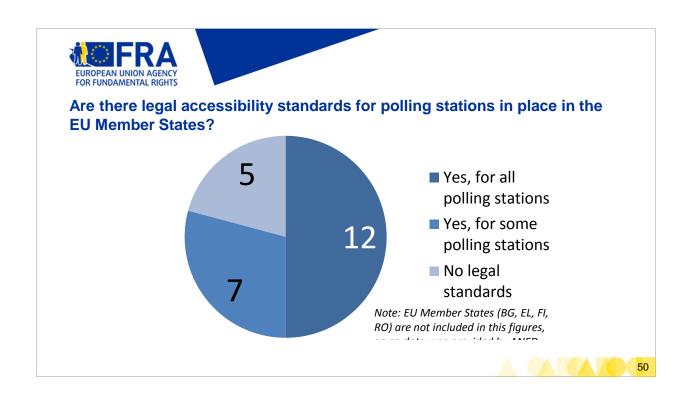


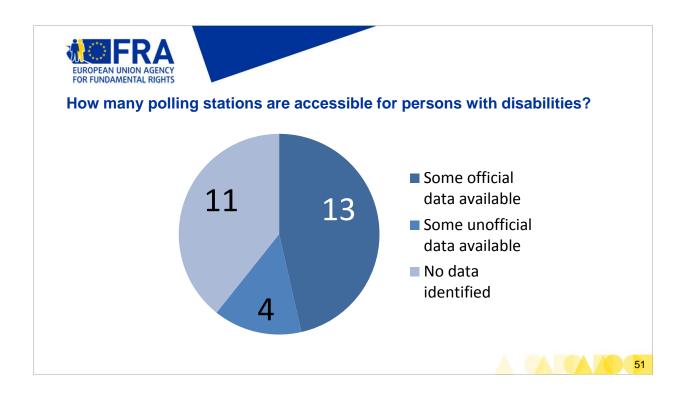
The full set of indicators under 'barriers'

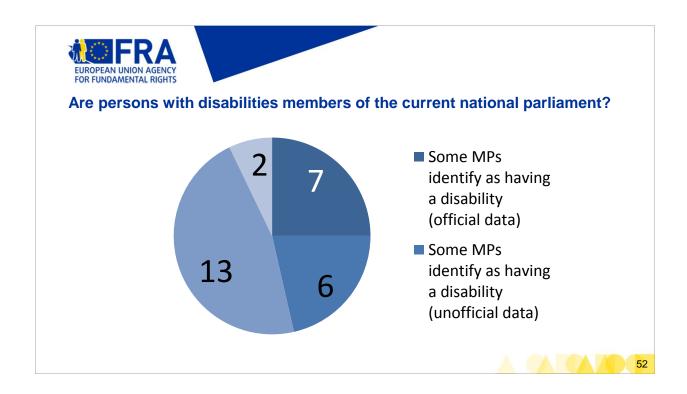
Theme	Structure	Process	Outcome
Lifting legal and administrative barriers to political participation	2.1.1. Article 29 of the CRPD on participation in political and public life 2.1.2. Article 12 of the CRPD on equality before the law 2.1.4. National strategies 2.2.1. Restrictions on the right to vote of people without legal capacity 2.2.2. Legal requirement to register to vote 2.2.3. Alternative ways of voting 2.2.4. Voting from long-term institutions 2.3.5. Duty to provide assistance 2.4.1. Legally able to access complaints mechanisms	3.2.1. Accessibility of information about how and where to complain 3.2.2. Cases considered by judicial complaints mechanisms 3.2.3. Cases considered by non-judicial complaints mechanisms 3.2.4. Cases considered by international complaints mechanisms	4.1.1. Members of national parliament with a disability 4.1.2. Members of municipal authorities with a disability

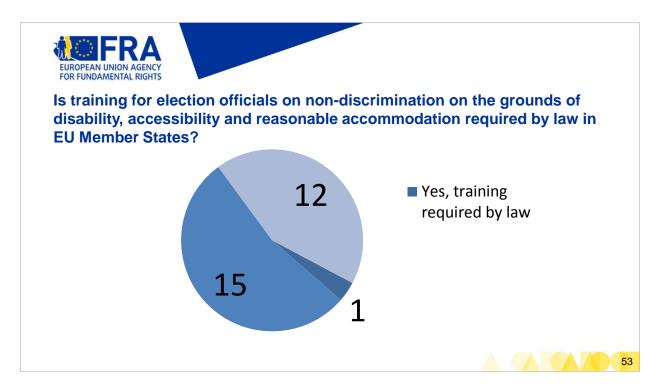


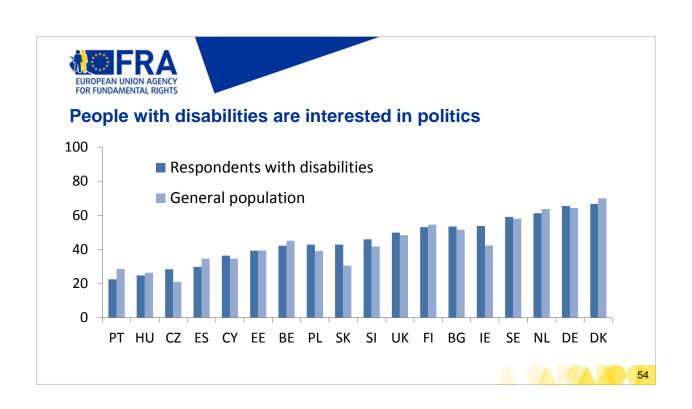


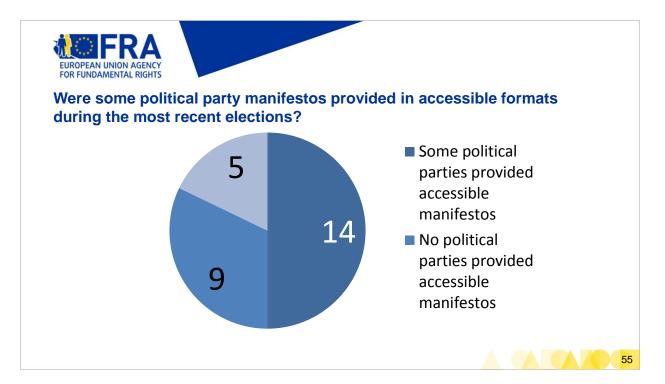














Independence – from institutions to community living

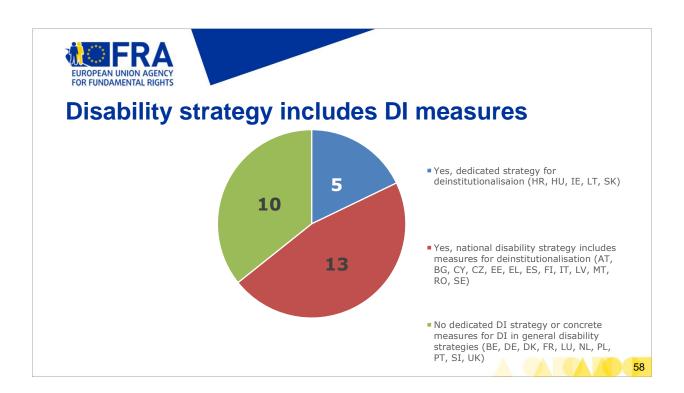
- Commitment and structures Structural
- Funding and budgeting Process
- Outcomes for persons with disabilities Outcome

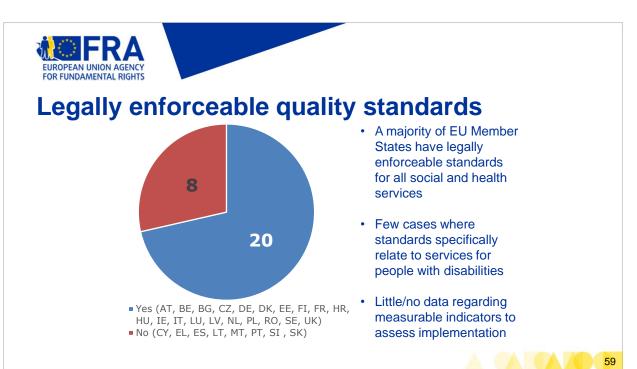
https://fra.europa.eu/en/publication/2017/independent-living-structures

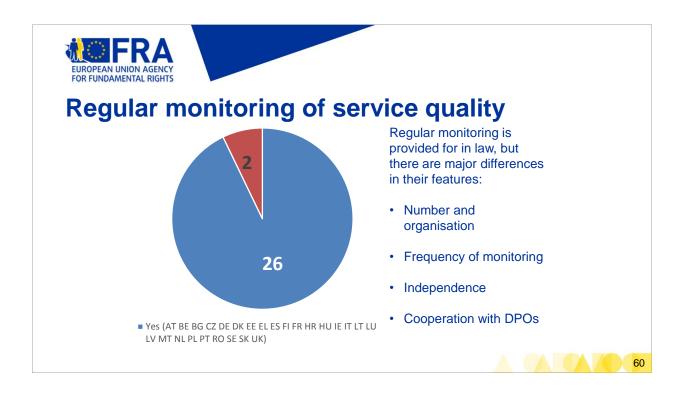


FRA's indicators on Article 19 CRPD

- Developed and refined on the basis of extensive consultation with stakeholders
- Grouped around 21 issues reflecting the core aspects of Article 19
 - Structure, process and outcome indicators within each
- Focus on elements of independent living <u>not</u> captured elsewhere in the CRPD









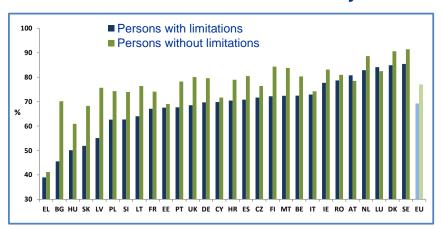
Outcome indicators on Article 19

- Using existing statistical data sets in the EU
- Looking at outcome gaps between people with and without impairments
 - Degree of impairment
 - Other explanatory factors e.g. gender, age, education level, economic status etc.
- Challenges
 - Some people with disabilities excluded from the data
 - Limited scope for analysis by age, gender etc.

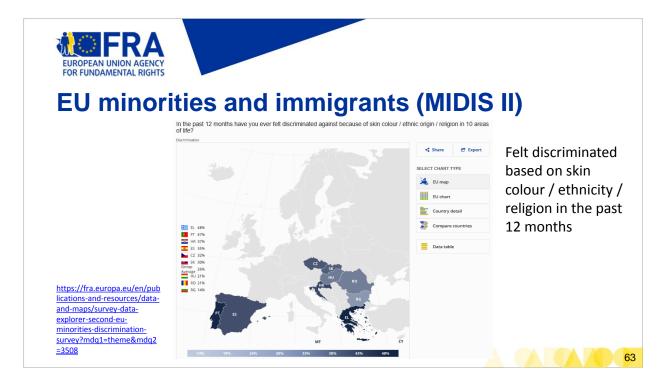
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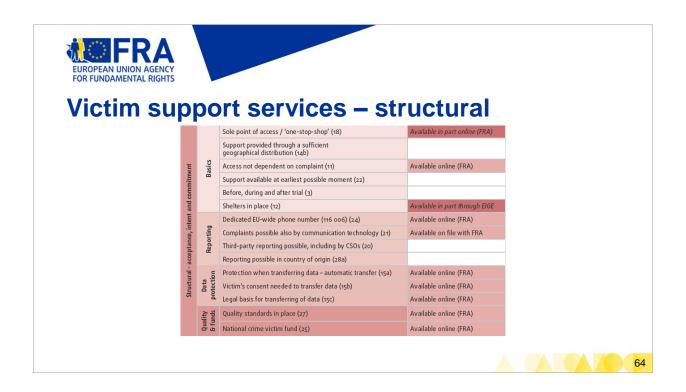


Freedom to decide how to live in the community

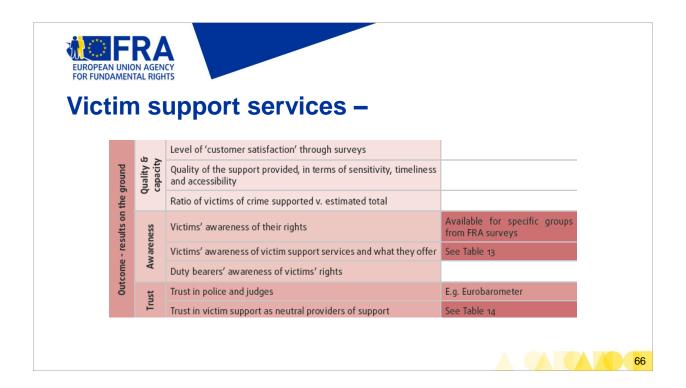


% of persons age 18+ who agree or strongly agree with the statement: 'I feel I am free to decide how to live my life'











Performance standards and indicators

- Recital 63 of the Directive
 - "reliable support services are available to victims and that competent authorities are prepared to respond to victims' reports in a respectful, sensitive, professional and non-discriminatory manner"
- Establishing quality control standards that respect the independence of civil society
- 'satisfaction surveys'
- Clear and consistent quality control mechanisms should be established, including for 'cross-border'
- 'Self-accreditation'

FRA opinion

FRA stresses the responsibility of EU Member States to develop a comprehensive network of victim support services and to monitor support services performance, ensuring that they conform to designated standards while also respecting the independence of civil society.

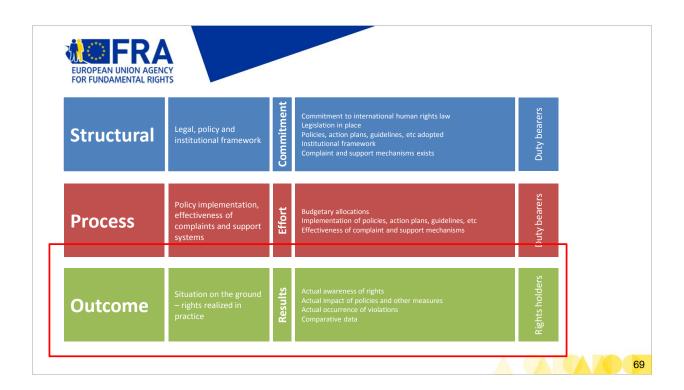
FRA analysis highlights good examples of criteria and/or membership conditions developed by EU-level umbrella organisations active in the fields of networking, coordinating and promoting generic victim support, or supporting specific groups of victims. Such criteria include, for example:

separation between victim support and probation services, independence from political activities, confidentiality of service users (i.e. victims) and transparency concerning sources of funding. Such standards could form a basis on which to explore additional criteria that could be developed at national, regional and EU levels, as appropriate.

Inspiration for a system of quality control for victim support services could also be drawn from the peer-review system used globally by National Human Rights Institutions (a self-accreditation system under the so-called Paris Principles).

To this end, and taking these examples into account, Member States could consider establishing an accreditation system for victim support services.







FRA's Surveys

- Roma
- MIDIS
- Violence against women
- Religion
- Fundamental Rights Survey
- •



FRS (draft questions 2018)

OPINION: Trust in the services provided by various professionals / companies

How much do you trust the following groups to deal honestly with you? [SINGLE RESPONSE ALLOWED TO EACH QUESTION a TO j]

- Plumbers, builders, car mechanics and other repair people
- Financial companies such as banks or insurers

 Doctors and other health care providers
 - Public administration/local authorities
- Cour
- Internet service providers/mobile phone companies
- g Voluntary organisations/charities
- h Local politicians
- i National politicians
- Members of the European Parliament
- 1 No trust at all
- 7
- 7 Complete trust (888 Prefer not to say) (999 Don't know)

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FRS (draft questions 2018)

EXPERIENCE: If

experienced a burglary – Reason(s) for not reporting the most recent incident to the police

[MULTIPLE RESPONSES ALLOWED EXCEPT IF CATEGORY 888 SELECTED]

- a Not serious enough
- Inconvenient / too much trouble to report
- c Police won't do anything about it
- d Don't trust the police
- e Reported to other authorities or services
- f Took care of it myself
- g Fear of reprisals
- h Other reasons
- (888 Prefer not to sav)
- (999 Don't know)



Additional experience questions (draft) related to trust

- EXPERIENCE: If experienced online banking or payment card fraud – Reason(s) for not reporting the most recent incident to the police
- EXPERIENCE: If experienced consumer fraud Reason(s) for not reporting the most recent incident to the police
- EXPERIENCE: If experienced harassment in the past 5 years Reason(s) for not reporting the most serious incident to the police
- EXPERIENCE: If experienced physical violence Reason(s) for not reporting the most serious incident to the police

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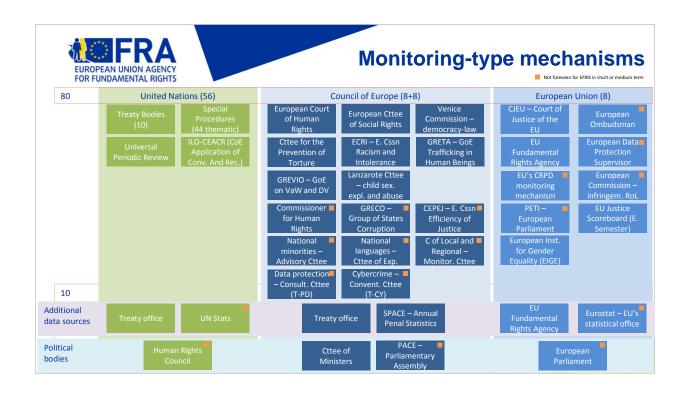


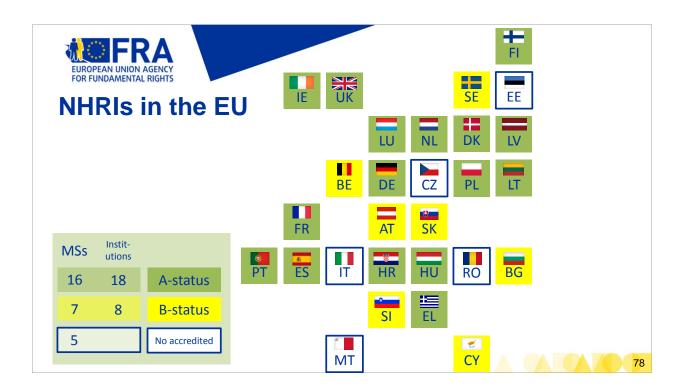
Discuss - person(s) next to you

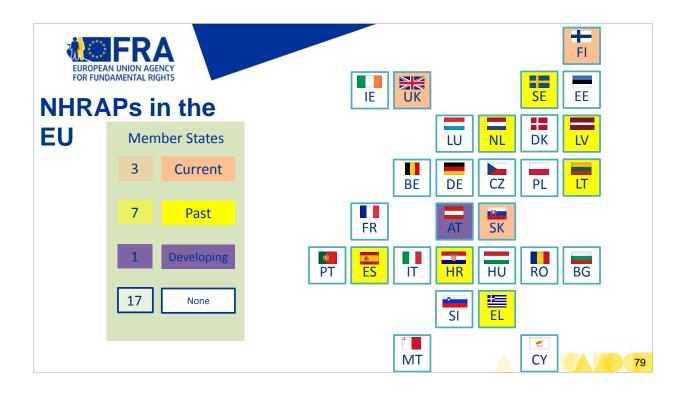
 What topics would be in particular important for Taiwan to have human rights indicators for?

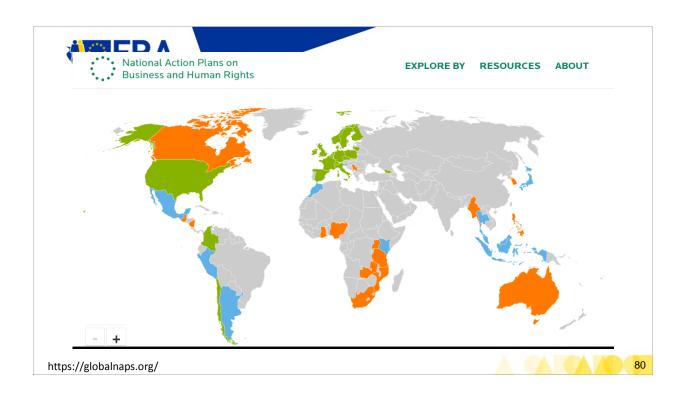














Discuss – person(s) next to you

- What would be well-known indicators in Taiwan?
- What makes them well-known?

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Great Britain – Equality and Human Rights Commission

- Legal duty to report on progress based on indicators every three years
- Equality Measurement Framework first published in 2009 with report to parliament in 2010 (How Fair is Britain?)
- Is Britain Fairer? (2015 and 2018)
- S-P-O
- · e.g. the right to health
 - Life expectancy, cause-specific mortality, disability, health treatment, etc



How do we measure equality and human rights?

Is Britain Fairer? (2018)

- 6 domains (education, work, living standards, health, justice and personal security, participation)
- Protected characteristics (e.g. ethnicity)
- Socio-economic group
- Geography
- People of higher risk of harm, abuse, discrimination or disadvantage
- · Intersectional analysis

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Is Britain Fairer? Example of education

- Structure
 - Legislation and policy document on education etc
- Process
 - Strategies, plans, regulators, monitoring mechanisms, resource allocation
- Outcome
 - Percentage
 - of literacy and numeracy in early primary education
 - Good examination results at school-leaving age
 - Exclusion
 - Unemployment (out of school)
 - Degree-level qualifications

https://www.equalityhumanrights.com/sites/default/files/measurement-framework-interactive_pdf.pdf



Sweden

- Action plans
 - 2002-2004
 - 2006-2009
- Strategic and systematic approach (2010)
- Long-term goals to ensure progress and compliance with commitments
 - Specific goal on human rights for government and parliament (2016))
- Coordinated with
 - Local and regional
 - Civil society and business
- Follow up and evaluation

https://www.regeringen.se/4ab455/contentassets/7c2275eb5e9846249f52db5859543973/en-strategi-for-det-nationella-arbetet-med-manskliga-rattigheter

8



Data collection - Sweden and statistical bureau

- Government request to National Statistical Agency (August 2018)
- Link to Agenda 2030
- Indicators and data to populate
- · Coordination with local and regional etc
- Capture governments goals of systematic work on human rights
 - Strong legal and institutional protection
 - Coordinated and systematic work
 - Civil society as well as business
- 50,000 EUR
- Delivery 1 March 2019

https://www.regeringen.se/4a4d7e/contentassets/b6a930b0fcc448eaa2cb18e966598131/uppdrag-till-statistiska-centralbyran-att-ta-fram-forslag-till-indikatorer-for-regeringens-nationella-arbete-for-manskliga-rattigheter.pdf



Regional approach – Västra Götaland

- · Action plan (only regional one in Sweden)
 - 2017-2020
 - Indicators
- Systematic work
 - Coordinators
 - Built into general processes
 - Political commitment and knowledge
 - ...

https://www.vgregion.se/regional-utveckling/verksamhetsomraden/manskliga-rattigheter/plan-for-manskliga-rattigheter/

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12 goals of Västra Götaland's action plan

- 1. Improved accessibility for persons with disabilities
- 2. Reinforced rights for children and youth
- 3. Systematic to prevent violence
- 4. Improved LGBTI-competence
- 5. Understanding and patients' own powers in health care
- 6. Systematic dialogue with inhabitants
- 7. ...



Municipal level indicators on children

- · Children's ombudsman
- All 200+ municipalities
- Data on concrete aspects
- Comparative and visual tool
- ...

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Scotland

Scotland – action plan

 $\underline{\text{http://www.snaprights.info/wp-content/uploads/2016/01/SNAPpdfWeb.pdf}}$



CRPD indicators – Netherlands NHRI

- Indicators for three articles from the CRPD
 - Independent living
 - Forming part of society
 - Education and work.
 - Only 45% of persons with a disability have a paid job (general population 66%)

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Finland expanding on MIDIS

- 2018–2019 Human Rights Centre human rights barometer
- Explore
 - Level of rights-awareness
 - Importance of rights
 - Enjoyment of rights
- Link to FRA's survey
 - Follow up at national level interviews with migrants and persons with disabilities



SDGs and leave no one behind - a human rights based approach to data

- Participation
- Disaggregation
- Self-identification
- Transparency
- Accountability
- Privacy



https://www.ohchr.org/Documents/Issues/HRIndicators/GuidanceNoteonApproachtoData.pdf

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Participation

- A range of processes that facilitate and encourage participation
 - Online submission and feedback
 - Public meetings accessibility and outreach
 - Community visits and dialogues
 - Include relevant CSOs in thematic or advisory groups
- Communicate participatory process how done and outcomes
- Ensure views of marginalised and at risk groups
- Ensure institutional memory of participatory process
 - Focal points in data collection organisations
 - Formal agreements between statistical offices, NHRIs, etc



Details and disaggregation

- Benchmarks as starting point
- International comparators?
- Regional and local differences
- Disaggregation by 'characteristics'
- Hard to reach groups
- ...





Discuss - person(s) next to you

 What could Taiwan do to step up its use of good human rights indicators?



Checklist - lessons learned

- The process matters
 - Transparency in identification and population of indicators
 - Consultation and co-creation
- Capturing the full range
 - From commitment to compliance, including actual enjoyment
- · Ideal indicators as a starting point
- Consider complaints based data carefully
- Survey-data based on sentiments is important experience and perception

